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U.S. Department of Housing and Urban Development

Albany Office 52 Corporate Circle Albany, New York 12203-5121 FEB 23 2015
CITY OF GLENIS FALLS
MAYON'S DEFICE

The Honorable John A. Diamond Mayor City of Glens Falls City Hall - 42 Ridge Street Glens Falls, NY 12801

Dear Mayor Diamond:

SUBJECT: Community Development Block Grant (CDBG) Program; Fiscal Year 2013 Program Year Review Letter (PYL); City of Glens Falls, New York

Title I of the National Affordable Housing Act and the Housing and Community Development Act of 1974 requires that a determination be made by HUD as to whether the grant recipient is in compliance with the statutes and has the continuing capacity to implement and administer the program for which assistance was received. As a result of our Program Year Review, we have determined that your overall performance is satisfactory. This determination is based on the information contained in the Consolidated Annual Performance and Evaluation Report (CAPER), information in our electronic databases, and financial statements.

Our review primarily focused on the 2013 program year, which covered August 1, 2013 through July 31, 2014. The review was conducted in accordance with the requirements of 24 CFR 91.525 and included the following comments and corrective actions to be addressed by the City in a letter to Community Development Director Edward Bartholomew dated December 22, 2014:

Glens Falls maintains data in IDIS in a timely and accurate manner. However, a review of IDIS Report PR59, and the CDBG at Risk Dashboard dated December 15, 2014, revealed there are six activities with no drawdowns for more than one year. Three Activities: Numbers #275, #301 and #287 require explanation and remediation plans in IDIS as to their current status. Three additional activities #279, #280 and #281 should have completed their proposed remediation plans by July 23, 2014. To date, there have been no drawdowns against these activities.

Mr. Bartholomew, in a letter dated January 23, 2015 documented the actions taken to address our request regarding IDIS data which were reviewed by Buffalo Field Office staff and determined to have been completed satisfactorily. Also, the letter included a list of three (3) businesses that received CDBG assistance in program year 2013 that resulted in the creation of eight (8) FTE's. Therefore no further action is required by the City.

Enclosed is a Program Year Review Report outlining the City's overall performance. As a reminder, this report is final and consistent with Consolidated Plan regulations, this report should be made available to the public. This can be accomplished by making it available through your established citizen participation process. HUD will also make the PYL available to citizens upon request.

If you have any questions regarding this correspondence, please contact Mr. Lambros Touris, Community Planning and Development Representative, on 716-551-5755, extension 5806 or via e-mail at Lambros.J.Touris@hud.gov.

Sincerely,

Jaime E. Forero
Field Office Director

Enclosure

U.S. Department of Housing & Urban Development Buffalo, New York Office



Program Year Review Report for

City of Glens Falls, New York Community Development Block Grant (CDBG) Program

> Covering the Program Year of: August 1, 2013 – July 31, 2014

INTRODUCTION

Glens Falls, as a recipient of HUD CDBG funds, is required to annually report on the progress made in carrying out the goals and priorities of the Consolidated Plan. The Consolidated Annual Performance and Evaluation Report (CAPER) is designed to be a tool to report the activities undertaken during the previous year and shared with HUD as well as the local community stakeholders and residents. The CAPER should be made available for interested citizens and stakeholders.

HUD has a responsibility to review the CAPER and the community's performance on an annual basis. HUD relies on the CAPER, financial data and audits, program records, on site monitoring and other resources to evaluate the grantee's overall performance and effectiveness. This review is an on-going process but summarized in this Report to determine that a grantee has the continuing capacity to administer HUD funds. This report is prepared to provide feedback on your community's performance in the delivery of programs and services using HUD Community Development funds.

Assessment Period: August 1, 2013– July 31, 2014

Programs Administered & Funding Amounts: CDBG

2013 Allocation - \$463,979

Section I - Summary of Consistency with Consolidated Plan & 2013 Annual Action Plan

HUD's review of the CAPER determined that the City followed the HUD approved Consolidated Plan and Annual Action Plan during the 2013 program year. The activities undertaken during the year are consistent with the City's 2010-2014 Consolidated Plan goals, objectives and priority needs. These goals, objectives and priority needs as stated in the five year Consolidated Plan included the following key elements:

- 1. The Economy create an economy and community that meet the needs of its citizens
- 2. Downtown revitalization of the central business district, including historic preservation and focal point for cultural and entertainment activities
- 3. Neighborhoods improve living environment through public and private reinvestment in housing, infrastructure and public facilities.

The actual 2013 expenditures recorded in IDIS reflect that the City did expend HUD funds in these broad categories and within the requirements of HUD funding regulations.

Performance Reports / CAPER Completeness

A Consolidated Annual Performance and Evaluation Report (CAPER) is due 90 days after the City completes its program year. The City's CAPER for 2013 was received by the HUD Buffalo Field Office on October 26, 2014. The report was received on time, determined to be substantially complete, and described the City's performance throughout the program year. The 2013 CAPER included a clear presentation of the progress for the year. More detailed information and assessments of accomplishments can be found in Section III of this report.

Section II - General Overview and Cross Cutting Areas

- Fair Housing and Equal Opportunity (FHEO) HUD's FHEO division has also evaluated the CAPER and verified that programs and expenditures are acceptable in terms of equal opportunity and fair housing. During the past year, Glens Falls updated their Analysis of Impediments and submitted a Section 3 report as required.
- Citizen Participation The grantee has conducted the required hearings and public
 notification to comply with citizen participation requirements. The City conducted
 neighborhood (Ward) based meetings along with outreach to direct organizations that are
 key stakeholders in the Consolidated Planning process. Comments were noted during the
 Annual Action Plan process and no citizen comments were received during the CAPER
 review process
- Compliance Monitoring The last HUD compliance monitoring was conducted in December 2013. There were no findings and no concerns noted.
- Subrecipient Oversight & Monitoring Glens Falls reports conducting regular monitoring and evaluation of subrecipients administering programs with CDBG funding. The CAPER included copies of the program monitoring.
- Management Glens Falls has experienced staff and consultants that are capable of administering and overseeing the HUD funded programs. The City staff takes advantage of available training and technical assistance and they regularly communicate with HUD regarding program management issues.

Financial –

Audits - A Single Audit must be submitted each year 9 months from the end of the City's fiscal year. HUD has received and reviewed Glens Falls' 2013 Single Audit.

Federal Financial Report - Reports have been received for the assessment period and are current.

Interest earned on HUD funds has been returned to the U.S. Treasury as required during the program year.

Section III – Specific Program Progress and Performance Community Development Block Grant

National Objective Compliance: The CDBG program was designed to principally benefit low-moderate income persons. During the reporting period, it was determined that the City spent 100 percent of their non-administrative funds on activities that principally benefitted low-moderate income persons.

All activities reported appear to meet a national objective. The objectives noted include:

- Low to Moderate Income person benefit
- Alleviation of Slums and Blight conditions

Activities: Program activities were adequately described during the reporting period. CDBG funds were spent on activities that were eligible under program rules. Glens Falls' largest use of funds continues to be rehabilitation of housing. The housing projects include owner-occupied, single unit and multi-unit rental rehabilitation.

Public Services: Glens Falls' public service spending (\$59,504), adjusted for program income, represents 10.76 percent of the total expenditures. This is within the 15 percent public service limit. Seven different programs were funded in the 2013 budget from CDBG. All are reported to be delivering services at the projected levels.

Financial

Planning and Administration: The City's spending for planning and administration during the reporting period, accounts for 18.61 percent of their overall spending. This was within the 20 percent limit. Glens Falls is reminded to closely manage expenditures to ensure the administrative costs do not exceed the cap.

Program Income: The City receives program income from housing loan programs and a modest amount from an economic development loan program. The City's CAPER outlines the program income received and a review of the IDIS system indicates that Glens Falls received \$99,779 in Program Income during the 2013 program year.

Expenditure Timeliness: The CDBG program requires that the City's unexpended CDBG funds be no more than 1.5 times their annual grant 60-days before the end of the program year. The City was in compliance with the 1.5 timeliness test made on June 1, 2014 reporting a ratio of 1.12.

IDIS Data: Glens Falls maintains data in IDIS in a timely and accurate manner. However, a review of IDIS Report PR59, CDBG at Risk Dashboard dated December 15, 2014 did reveal there are six activities with no drawdowns for more than one year. Three Activities: Numbers 275, 301 and 287 require explanations and remediation plans in IDIS as to the status of the activities. Three additional activities: Numbers 279, 280 and 281 should have completed the proposed remediation plan by July 23, 2014. To date, there have been no drawdowns against these activities. The City might consider reprogramming the funds if these activities cannot be completed within the next six months. We are requesting the City provide a written explanation why these six activities have not been completed. An explanation from the City was received by HUD on January 23, 2015 and found to be satisfactory.

Other Issues / Recommendations / Highlights

Highlights noted during the CAPER review include:

- Glens Falls continues to leverage state, federal and private funds for housing and community development efforts including Brownfield remediation.
- Curbs and sidewalks were reconstructed in various income eligible neighborhoods.
- 17 units of housing rehabilitation were completed during the program year.

This report was prepared by:

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Lambros Touris, CPD Representative

716-551-5755 ext 5810 lambros.j.touris@hud.gov

This report is final and will be the Town's Program Year Review Letter as required by HUD regulation. Consistent with the Consolidated Plan regulations, the Program Year Review Letter should be made available to the public through the Town's established citizen participation process. HUD will also make it available to citizens upon request.